



Community mobilization: An assessment of mechanisms and barriers at CBOs and ASOs in nine US metropolitan areas

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Kenyon Farrow, U.S. & Global Health Policy Director, *Treatment Action Group*

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COMMUNITY MOBILIZATION



An Assessment of HIV Community
Mobilization Mechanisms and Barriers
at Community-Based and AIDS
Service Organizations in Nine
U.S. Metropolitan Areas

Kenyon Farrow,
U.S. and Global Health
Policy Director,
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Treatment Action Group

Treatment Action Group (TAG) is an independent AIDS research and policy think tank fighting for better treatment, a vaccine, and a cure for AIDS.

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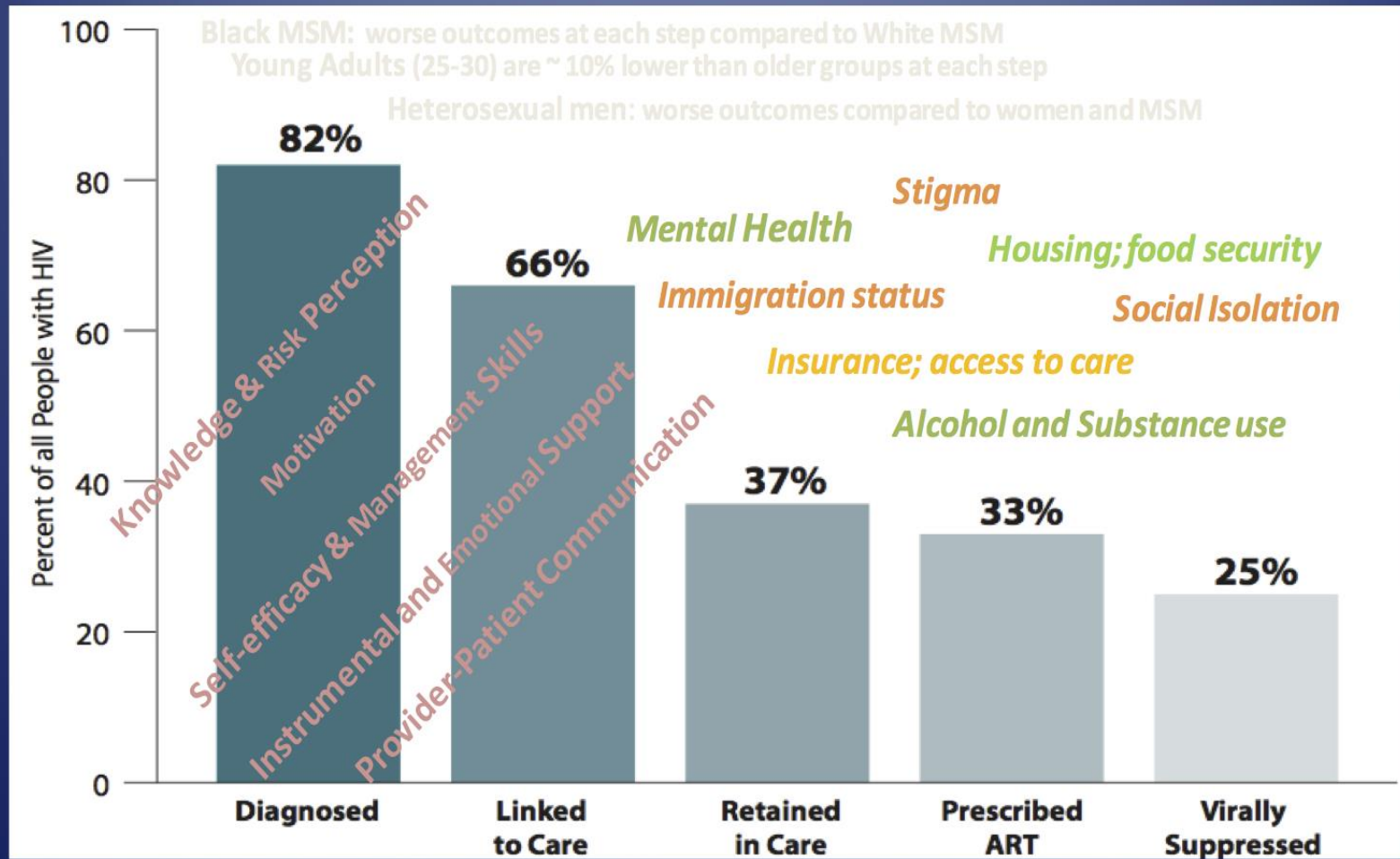
The Problem

- Changing priorities for HIV prevention and care impacting ASOs
 - Biomedical advances in prevention (TasP, PrEP)
 - CDC shifting focus to “high impact prevention”
 - Affordable Care Act
 - Stigma still exists; education of impacted communities on biomedical advances has not kept pace
- Too little known about value of community mobilization in US
 - No core indicators
 - No research on US CM models, strategies
 - No evaluatory tools



CM & The Treatment Cascade

There is an urgent and vital *Behavioral & Social Science Research Agenda* for each step in the Cascade



Community Mobilization Definition

- **Building capacity of affected communities to foster collective leadership, ownership, input, and/or participation in strategies to accomplish two goals.**
 - Service utilization: to increase engagement in HIV prevention and care services
 - Advocacy: mobilizing clients and community members to advocate for better policies and funding for HIV-affected communities

Goals & Objectives

- To document effective community mobilization strategies in 10 metro areas highly impacted by HIV, and amongst communities most impacted
- To characterize the added value of CM to addressing the disparities in achieving success along the cascade
- To influence funders/researchers to support the development of key indicators and evaluatory tools of CM
- To organize a coalition of stakeholders to create and advance a research and policy agenda toward supporting CM mobilization efforts to end the epidemic in key jurisdictions.



Methodology/Timeline

- Jan 2014: Created an Advisory Group of key stakeholders
- July 2014: Held consultation in Washington, DC
- September-October 2014: Released a survey to 335 ASOs; 130 responded
- Feb-March 2015: Follow-up calls with 20 ASOs to get more data; 15 cities narrowed to 10 (DC, Columbia, San Francisco, Boston, Miami, NYC, Newark, Philly, Birmingham, Baltimore, Detroit, ATL, New Orleans, Jackson, Oakland)
- May-Sept 2015: Site Interviews
- Sept 2015-Jan 2016: Interviews Transcribed
- 2016 Research analysis & report writing



RESULTS- Quantitative



Survey
Says!

Quantitative Results

Respondents were asked to rate their organization's efforts to mobilize client and non-client members of their affected communities.

Extremely true	Very true	Moderately true	A little true	Not at all true	N/A
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Our clients and/or non-client community members provide meaningful collective input into the development of our program(s).

29%	40%	27%	9%	1%	8%
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Our clients and/or non-client community members provide meaningful collective input into the implementation of our program(s).

21%	36%	31%	17%	2%	5%
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Our organization routinely engages clients and/or non-client community members to learn about the unaddressed or evolving needs of underserved people living with HIV.

25%	30%	30%	19%	3%	5%
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Our organization routinely engages clients and/or non-client community constituents to learn about the unaddressed or evolving needs of underserved people at risk for HIV.

29%	47%	20%	11%	2%	5%
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Our organization routinely engages clients and/or non-client community constituents to learn about the unaddressed or evolving needs of underserved people at risk for HIV.

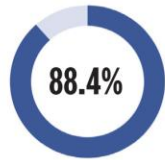
30%	45%	18%	12%	5%	3%
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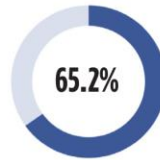
Quantitative Results

Extremely true	Very true	Moderately true	A little true	Not at all true	N/A
Our organization works to educate, empower, and support clients and/or non-client community members to raise awareness of local HIV services.					
57%	32%	15%	6%	1%	2%
Our organization works to educate and mobilize clients and/or non-client community members to advocate for policies that better serve people living with, or at risk for, HIV.					
36%	36%	21%	19%	2%	2%
Community mobilization is a critical piece of our strategy to increase HIV screening and testing.					
33%	32%	16%	14%	4%	11%
Community mobilization is a critical piece of our strategy to increase linkage to and retention in care.					
33%	30%	20%	15%	5%	8%
Community mobilization is a critical piece of our strategy to increase the uptake of interventions aimed at reducing HIV transmission among those at risk.					
37%	33%	19%	12%	4%	7%
Community mobilization is a critical piece of our strategy to advocate for policies that better serve community members living with, or at risk for, HIV.					
40%	29%	21%	12%	3%	4%

What Social Justice Networks or Coalitions Does Your Organization Belong To?



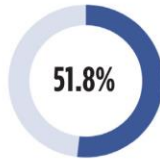
People living with/at risk for HIV/AIDS



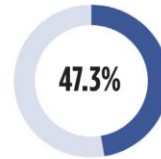
LGBTQ issues



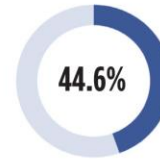
Health care access (Affordable Care Act/Medicaid expansion)



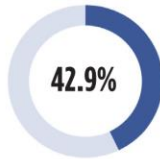
Housing/homelessness



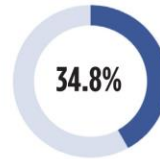
Ryan White planning council



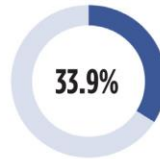
Prevention planning council



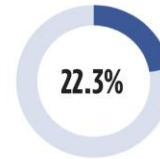
People living with/at risk for hepatitis C



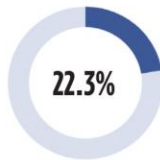
Criminal justice (policing, HIV criminalization, sex workers, harm reduction, drug policy)



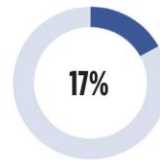
Youth



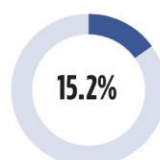
Immigration



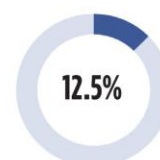
Reproductive health/justice



Voting rights

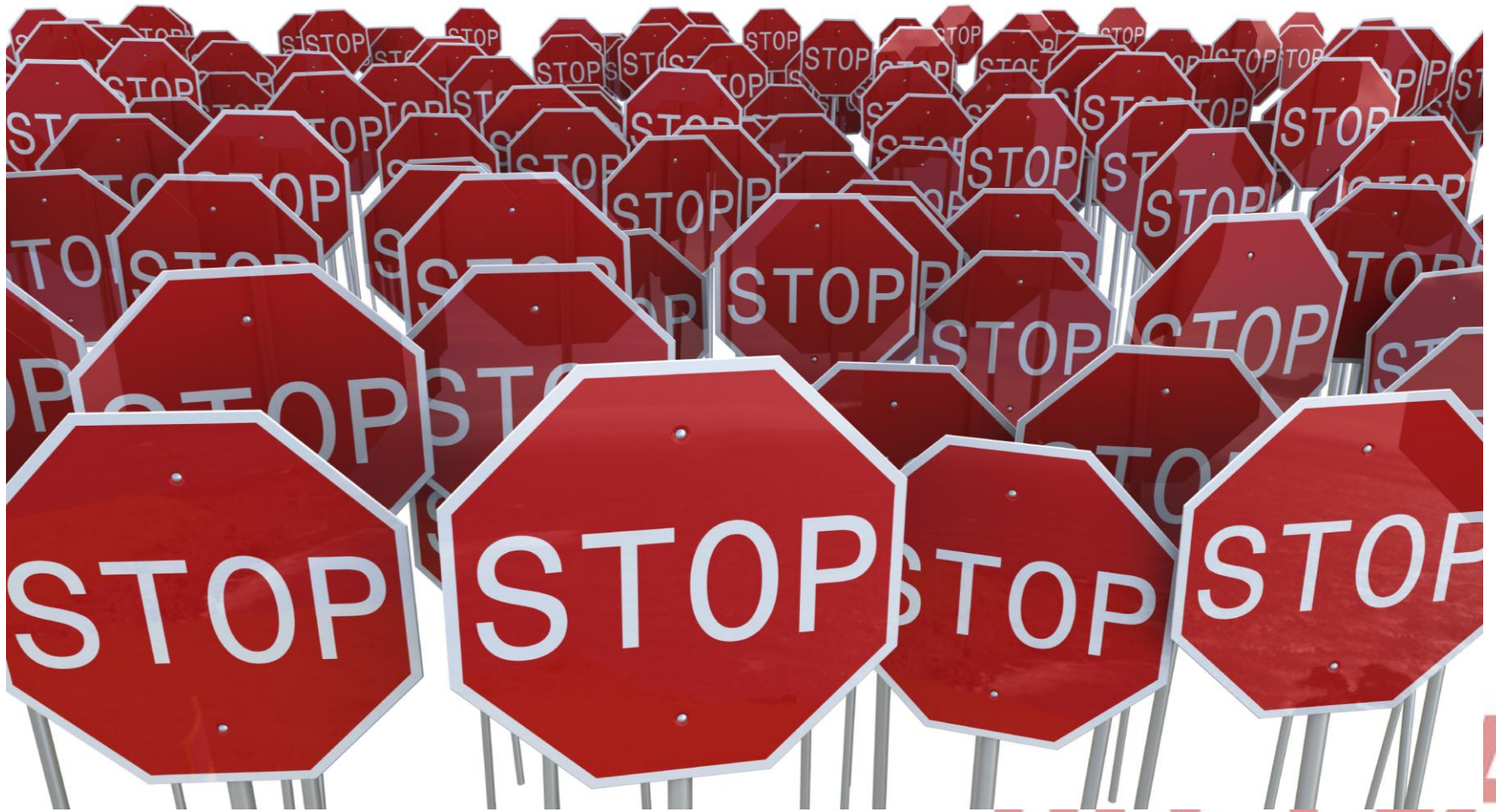


Other

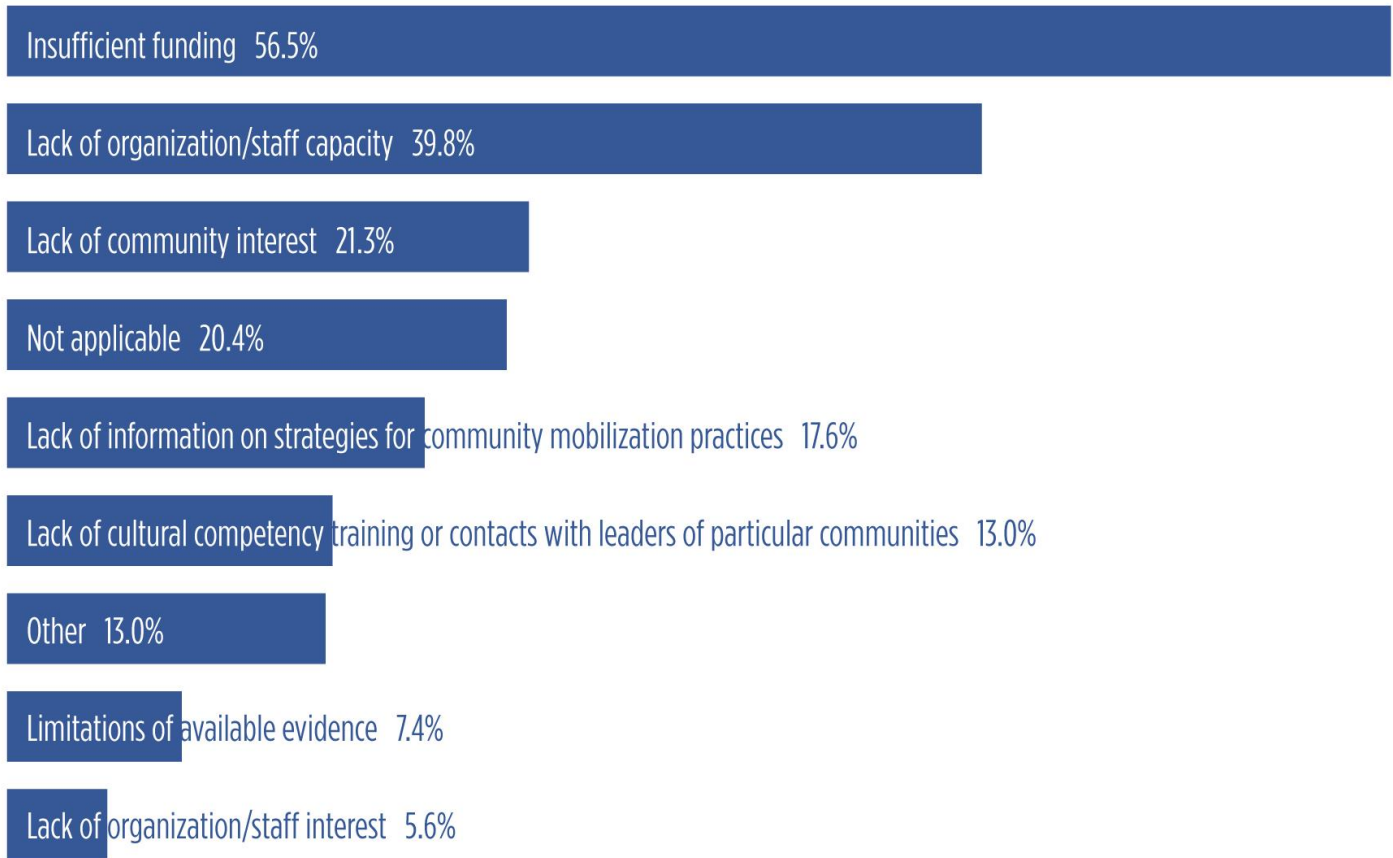


Labor/employment

Barriers to Community Mobilization



HIV SCREENING & TESTING SERVICES



LINKAGE TO AND RETENTION IN CARE SERVICES

Insufficient funding 51.4%

Lack of organization/staff capacity 35.2%

Not applicable 21.9%

Lack of information on strategies for community mobilization practices 18.1%

Lack of cultural competency training or contacts with leaders of particular communities 17.1%

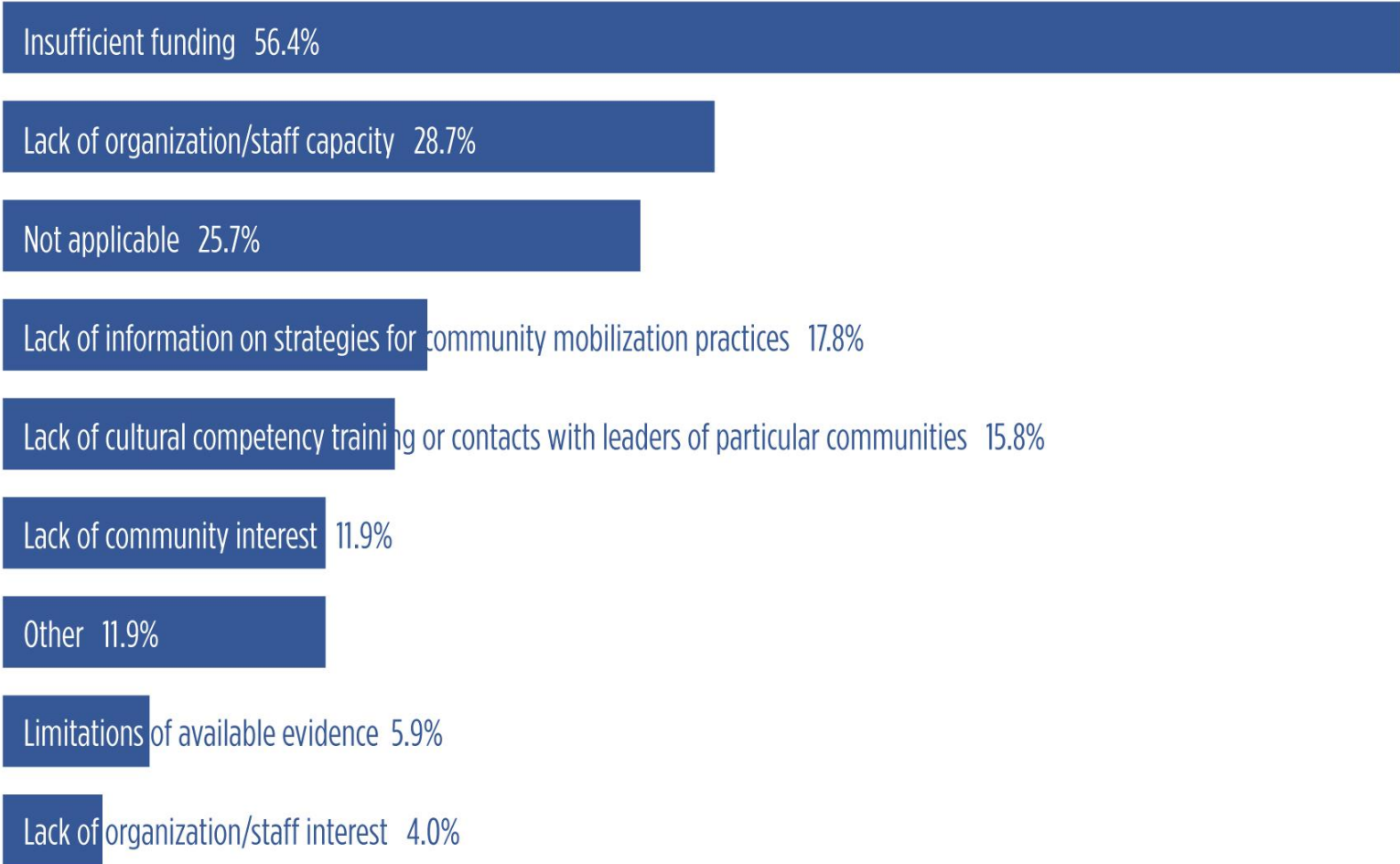
Lack of community interest 15.2%

Other 11.4%

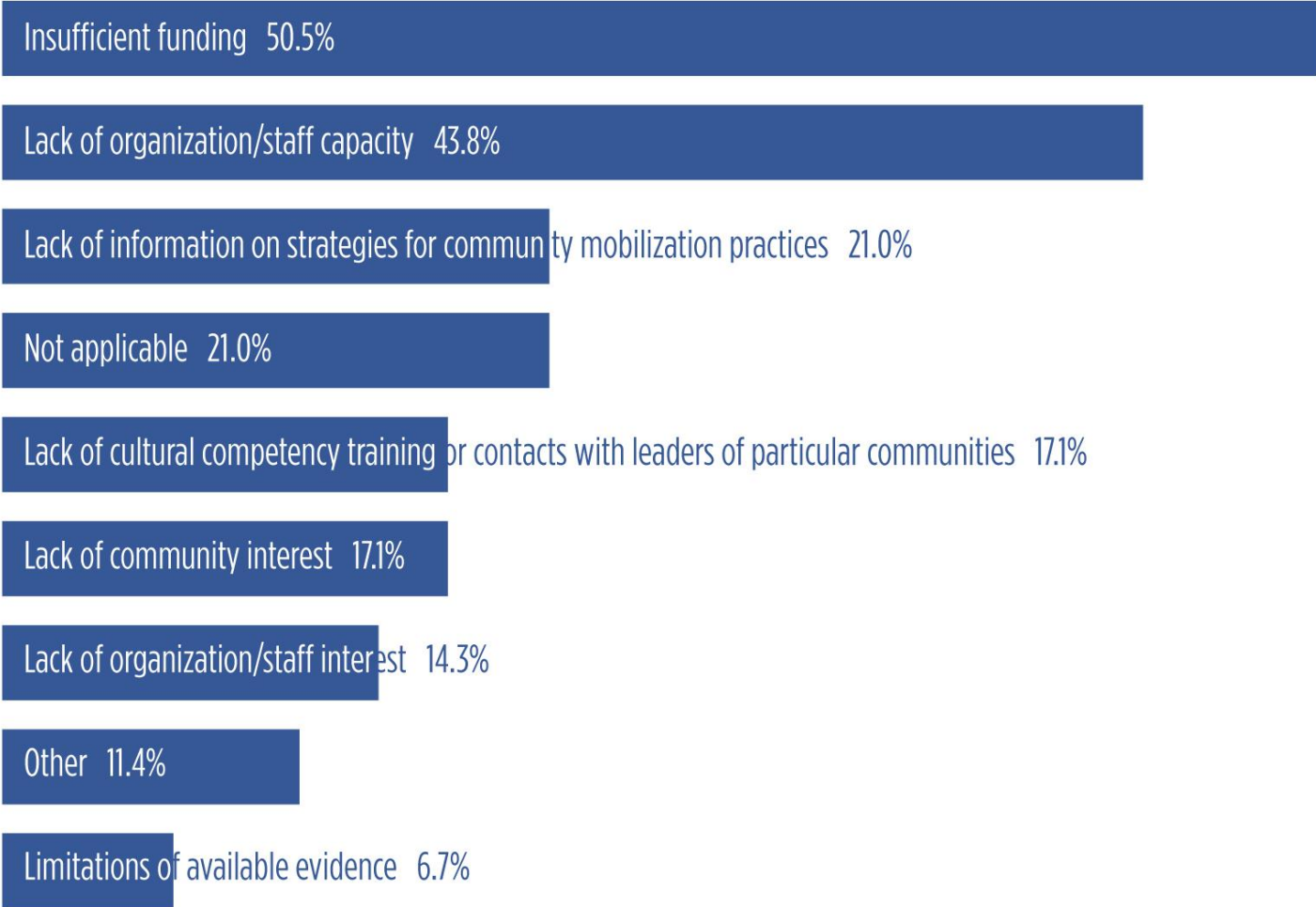
Limitations of available evidence 6.7%

Lack of organization/staff interest 4.8%

HIV BEHAVIORAL & BIOMEDICAL PREVENTION SERVICES



PUBLIC POLICY & ADVOCACY



Qualitative Findings



Mechanisms for Mobilization

- **Client/Member & Community Input**
 - Community Advisory Boards,
 - Open Meetings/Forums
 - Evaluation and Research

Mechanisms for Mobilization

- **Leadership Development**
 - Programs and Services
 - Community Participatory Research
 - Advocacy & Civic Engagement



Mechanisms for Mobilization

- **Community-Driven Programs and Services**
 - Employing Former Clients
 - Grassroots-led Programs and Advocacy
 - Non-HIV Programs & Services

Community Input

- “We got this very rich and robust input from the community and [they] actually came up with the project that became very well known...I think it just shows that having products [that are] community-driven can become so successful. The name may have not been Status Sexy or it may not have been as successful as it is today. Because now Status Sexy is a catalyst for so many things, we have a lot of partnering agencies that call us, ask us to utilize our name to get people to come to their events and to do different outreach things. It’s become really successful.” —AIDS Partnership Michigan (*now UNIFIED*)



Peer Programs & Services

- “We developed a peer professional network. We partnered with Gilead for this peer certification program, which is a nine-month program. Clients get monthly training, and Gilead provides all the materials and everything. And now the state is giving funding for all of this, and the state gathers [the network] to come in every month, so it's really a state supported program.” *AIDS Alabama*



Education & Training

- “We’ve got a cohort of 20 people living with HIV and AIDS between the ages of 18-30. That group will go through a nine-session training program on various aspects of HIV policy, advocacy, the history, the issues, and how things work. They will be paired up with a political mentor who is an elected official either for City Council, school board, County Commissioner or state legislature. The way we pitched it to the elected officials, this is their opportunity to share with a young person [knowledge about how] government works.” – *Georgia Equality*



Grassroots Programs and Advocacy

- “I do a lot of work with the National Quality Center, around getting consumers involved in improving the quality of care that they receive. One of the things I see, this is not an area that they were engaged in. Initially, it would seem that there is no interest. But when you begin to train people on healthcare quality and access, it is not rocket science, you see the light comes up, and people are more willing to be engaged in what's going on in their medical setting.” -- *Hyacinth*



Non-HIV Related Programs

- “Our Leadership Academy is a curriculum-based program. They get training around health issues such as HIV, healthcare, and social issues such as LGBT. They get public speaking and facilitation training. Participants receive a plethora of movement history, ideas and initiatives from community leaders... So when they get down to working in the movement, they land—maybe at some of our partner institutions, or maybe they develop your own, some of them might work for me. Since 2007, 47 young people, African American and multiracial, have entered the space and have now been recognized as local and national leaders.” LGBT Detroit



Flexible and Combined Approaches

- We had a situation recently where I was talking with some young men, both MSM, who work for us. They wanted to develop a health conference, and told us: “We want the community to do it. We don't want AIDS Alabama to do it.” It made me think about how we kind of have taken over, and while we are very well intentioned, we kind come from this perspective, if its HIV health-related and it's about gay men, we want to be a part of it. But it's not always about us. We need to look at mobilization moving forward and be able to support, but be further back than we already are, try to take a back seat. We need to allow the community to have ownership and leadership moving things forward. – AIDS Alabama



Barriers to Mobilization



Barriers to Mobilization

- Funding
 - Labor/Resources
 - Restrictions Based on “high impact prevention” model and Gov’t Funding
 - Regional/Local Dynamics
 - Staff Capacity and Training

Barriers, cont'd

- Structural Challenges
 - Lack of space for LGBT folks, esp youth
 - Lack of non-HIV community infrastructure
 - Stigma
 - Lack of Collaboration

Funding

- “I don’t think anyone has funding to in order to do this work. So that alone impacts a lot. I mean, community mobilization is required. But I’m funded for doing HIV testing– I’m not funded to do a three-hour workshop. But in order to get the tests sometimes I have to do a three-hour workshop.” *Latino Commission on AIDS*



Funding

- Funding is a big issue. I mean we have a grant, a CDC grant, that'll pay for the intervention, and they say you have to have a youth advisory board. Other funders also say you have to have a CAB, but nobody really wants to pay for it. Because the CAB can't just be lip service for us. It can't be lip service for them too. We need funding to support CABs, to sustain them, because it's important and it can't just be about to meet the needs of that specific grant, because we're doing so much more than that. --CHAG



Structural Challenges

- “It's difficult when you have mostly state grants with very strict deliverables. So now in terms of high impact prevention (HIP), [targeting] 75% high risk and 25% positive, is very much aligned with this medical model of [success]. But a person who is positive or high risk comes from a larger circle; they don't exist in vacuums. We need to address the risk of, or work within the family, the friends, the community, all of these networks. That's mobilization.” —*Dominican Women's Health Center*



Funding

- In the state of Alabama, Birmingham is the only metro area that would qualify, that would be considered an urban area. 68% of the people living with HIV don't live here. There's a huge push right now for the urban areas—when you're thinking about places like Tennessee, Georgia, Alabama, Mississippi, Louisiana in particular, once you get out of Atlanta, Birmingham, Nashville, and New Orleans, you're out in the country. It has to be a broader reach from the CDC and its partner organizations to really effectively target populations that are at risk. We just can't say "Let's just look at these big cities and this is where we going to do a high-impact prevention." –AIDS Alabama



Funding

- We had a great empowerment program, and then that just collapsed because we couldn't get funding. So it's always a challenge for how to keep a good program and keeping its momentum, when their priorities change every year or every three years or every five years. –AIDS Project Michigan (UNIFIED)

Knowledge & Training

- A client comes in, and they become a ‘squeaky wheel,’ not about the injustice or the lack of resources for the community, and trying to get things mobilized for everybody, but for him or herself, when in fact maybe they really need something else or really need that. But they're crying for it. So that becomes a client who's sort of empowered enough to speak up, but not empowered enough to actually make a change for the community as a whole. –NOAIDS Taskforce (CrescentCare)



Lack of Non-HIV Infrastructure

- Nobody really organizes or comes together about the issues that we're facing other than HIV. The only time people get together, the only time organizations plan events is around HIV. Nobody's planning social events to bring people together, If they set up a picnic, HIV is present. "Let's have a picnic and test people," or "Oh, at the bar, I'm socializing, but let me test you." So, it's like being in a jar. And it's meant losing trust and not being able to build relationships and communities. Our members are now asking if they can have an event, that there be no testing.—Women With A Vision



Stigma

- “Going into these rural communities, the thing we deal with the most is stigma. They are even afraid to access the educational information we are trying to provide, let alone the testing. We deal with fear and stigma more than anything else.” –My Brother’s Keeper

Competition

- “My goal is to try to get organizations working together to collaborate. But what’s happened, in part, is that the agencies are so resource strapped that there is fierce competition for resources, and living in the shadow of San Francisco, makes it even worse.” - AIDS Project East Bay



Recommendations

- ASOs/CBOs need to commit to ethos of community mobilization to promote greater community ownership and sustainable improvements
- Develop a national exchange to facilitate the dissemination of community mobilization best practices, trainings, and toolkits for adaptation by community-based service providers and advocacy groups



Recommendations

- Reaffirm meaningful community engagement and mobilization through organization and program input mechanisms
- Foster and facilitate collaboration with regional organizations and programs addressing many of the social and structural drivers of health disparities among key populations

Recommendations

- Public and private funders must recognize mobilization efforts as central to community-based HIV testing, care, treatment, and prevention engagement, uptake, and continuity
- Public and private funders must recognize mobilization efforts to strengthen HIV community engagement and leadership in the development, implementation, and reinforcement of federal, state, local, and private policies required to adequately address social and structural barriers to care, treatment, prevention, and support services



Recommendations

- Develop participatory community budgeting
- Emerging metropolitan area, county, and state strategies and their related campaigns to end HIV as an epidemic must prioritize community mobilization at all stages of conceptualization, development, and implementation
- A robust research agenda to fully evaluate the impact of community mobilization on biomedical, behavioral, social, and structural measures among people living with, vulnerable to, and affected by HIV/AIDS is essential



Additional Considerations

- More Community Mobilization for service utilization than policy/advocacy
- Mechanisms for Meaningful Engagement & Leadership Development critical
- Many ASOs were not active in ACA implementation, what happens with repeal?
- Civic and Voter Engagement

Acknowledgements

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Questions?

Kenyon Farrow

US & Global Health Policy Director

Treatment Action Group

202.550.7640

kenyon.farrow@treatmentactiongroup.org

@TAGTEAM_Tweets

@kenyonfarrow

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